

## Message Text

CONFIDENTIAL

PAGE 01 LAGOS 06488 101909Z

72

ACTION EA-14

INFO OCT-01 IO-13 AF-10 ARA-16 EUR-25 NEA-10 RSC-01 ADP-00

CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-10

PA-03 PRS-01 SS-15 USIA-15 RSR-01 /158 W

----- 057973

R 101522Z AUG 73

FM AMEMBASSY LAGOS

TO SECSTATE WASHDC 594

INFO AMEMBASSY JAKARTA

AMEMBASSY KUALA LUMPUR

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY PHNOM PENH

AMEMBASSY SINGAPORE

AMEMBASSY VIENTIANE

USINT ALGIERS

USMISSION USUN NEW YORK

C O N F I D E N T I A L LAGOS 6488

E.O. 11652: GDS

TAGS: PFOR, CB, NI

SUBJECT: NON-ALIGNED CONFERENCE -- CAMBODIAN

REF: STATE 149073, 154606

SUMMARY: UNLESS ASIANS MAKE VERY STRONG EFFORT BLOCK SEATING OF GRUNK AT ALGIERS, FMG WILL ACQUIESCE QUIETLY IN WHATEVER CONSENSUS EMERGES IN KEEPING WITH PRIMARY INTEREST IN AVOIDING DISRUPTION OF CONFERENCE WHERE NIGERIANS HOPE TO LOBBY ON ISSUES THEY REALLY CARE ABOUT. END SUMMARY

1. IN ABSENCE BOTH COMMISSIONER AND PERMSEC EXTERNAL AFFAIRS, EMBASSY MADE REPRESENTATION ON CAMBODIAN REPRESENTATION AT ALGIERS (REFTELS) TO DIRECTOR INTERNATIONAL DEPARTMENT ADENIJI, WHO IS OFFICER MOST DIRECTLY RESPONSIBLE FOR CONFERENCE PLANNING AND ASSIGNED DRAFTER OF GOWON SPEECH. DRAWING ON REFTELS, CONFIDENTIAL

CONFIDENTIAL

PAGE 02 LAGOS 06488 101909Z

WE STRESSED LUSAKA PRECEDENT TO SUGGEST THAT QUESTION SHOULD

BE TREATED AS ASIAN ONE AND THAT FAIRNESS APPEARED DICTATE AT VERY LEAST THAT NEITHER GOVERNMENT BE SEATED IF GKR COULD NOT BE ACCEPTED AS LEGITIMATE REPRESENTATIVE.

2. IN REPLY, ADENIJI AGREED THAT QUESTION BASICALLY ONE FOR ASIANS TO DECIDE, BUT OBSERVED THAT THREE GOVERNMENTS WHICH WALKED OUT AT GEORGETOWN IN PROTEST AGAINST SEATING OF GRUNK HAD NOT MADE THEIR VIEWS STRONGLY KNOWN WHEN ISSUE FIRST DISCUSSED. ACCEPTANCE OF GRUNK AT GEORGETOWN HAD THUS SEEMED TO NIGERIANS AND OTHERS RESULT OF REASONABLY BROAD CONSENSUS. WHILE CHAIRMAN HAD PERHAPS GIVEN HIS RULING TOO PRECIPITOUSLY, NIGERIANS STILL FELT THAT WALKOUT BY INDONESIA, LAOS, AND MALAYSIA WAS OVER-REACTION IN LIGHT RELATIVE MODERATION OF THEIR PREVIOUSLY EXPRESSED OPPOSITION. ADENIJI ADDED THAT NONE OF ASIAN COUNTRIES (INDONESIA AND MALAYSIA BOTH REPRESENTED HERE) HAD MADE ANY APPROACH TO FMG ON CAMBODIAN REPRESENTATION ISSUE AT ALGERIS, SUGGESTING ONCE AGAIN THAT THEY ARE PERHAPS NOT AS DEEPLY CONCERNED AS US DEMARCHE MIGHT IMPLY.

3. IN VIEW OF ASIAN SILENCE TO DATE, ADENIJI OFFERED PERSONAL JUDGEMENT THAT GRUNK LIKELY BE SEATED WITHOUT OBJECTION AT ALGIERS ON BASIS GEORGETOWN PRECEDENT, WHICH IN EFFECT CONSTITUTES RECOMMENDATION FROM FOREIGN MINISTERS TO HEADS OF STATE. HE ADDED PERSONAL HOPE THAT ASIAN STATES WOULD NOT SEEK TO CHALLENGE THIS "CONSENSUS" SOLUTION, WHICH WOULD RISK DISRUPTION OF CONFERENCE PROCEEDINGS AND JEOPARDIZE ITS SUCCESSFUL OUTCOME.

4. COMMENT: AS REPORTED SEPTEL, FMG SEES NON-ALIGNED CONFERENCE PRIMARILY AS FORUM FOR USEFUL LOBBYING OF NON-AFRICANS FOR SUPPORT ON UNGA ISSUES OF PRIORITY CONCERN, NOTABLY SOUTHERN AFRICA. FOR NIGERIANS, CAMBODIAN REPRESENTATION IS PERIPHERAL ISSUE, WHICH ABOVE ALL SHOULD NOT BE ALLOWED TO THREATEN HARMONY OF CONFERENCE AND THUS IMPAIR ATMOSPHERE FOR THEIR LOBBYING EFFORTS. UNLESS ASIANS MAKE VERY STRONG PITCH TO BLOCK GRUNK SEATING, FMG WILL QUIETLY ACQUESCE IN "CONSENSUS" RULING AGAINST GKR AND DOUBTLESS CONSIDER THIS MOST DESIRABLE OUTCOME. SHOULD ASIANS IN FACT THREATEN DISRUPTION OF PROCEEDINGS OVER CAMBODIAN ISSUE, NIGERIANS COULD PROVE USEFUL ALLIES IN SEARCH FOR COMPROMISE (PRESUMABLY A "NEITHER-CAMBODIA" FORMULA) IN CONFIDENTIAL

CONFIDENTIAL

PAGE 03 LAGOS 06488 101909Z

KEEPING WITH THEIR OVERRIDING INTEREST IN USING CONFERENCE FORUM TO THEIR OWN BEST ADVANTAGE.  
REINHARDT

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** NONALIGNED NATIONS MEETINGS, MEETING DELEGATIONS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 10 AUG 1973  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** hilburpw  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1973LAGOS06488  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS REINHARTDT  
**Errors:** N/A  
**Film Number:** n/a  
**From:** LAGOS  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1973/newtext/t19730846/aaaabhiz.tel  
**Line Count:** 110  
**Locator:** TEXT ON-LINE  
**Office:** ACTION EA  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:**  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** STATE 149073, 154606  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** hilburpw  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 28 NOV 2001  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <28-Nov-2001 by martinml>; APPROVED <21-Dec-2001 by hilburpw>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** NON-ALIGNED CONFERENCE -- CAMBODIAN  
**TAGS:** PFOR, CB, NI, GRUNK  
**To:** STATE  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005